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Assessing the risks of changing ongoing management of endangered species

#### 22 Abstract

23 Recovery programmes for endangered species can become increasingly demanding over time, but managers may be reluctant to change ongoing actions that are believed to be assisting recovery. We 24 used a quantitative risk assessment to choose support strategies for a reintroduced population of 25 Mauritius olive white-eyes Zosterops chloronothos. Facing increasing costs, managers considered 26 27 changing the ongoing supplementary feeding strategy, but at the same time worried this could jeopardize the observed positive population trend. We used a feeding experiment to compare the 28 29 current feeding regime and a cheaper alternative (a simple sugar/water mix). Results suggested the cheaper alternative would only marginally reduce population vital rates. We assessed the influence 30 of these results and the associated uncertainty on population recovery and management costs using 31 32 two decision-analytic criteria, incremental cost-effectiveness ratio and stochastic dominance. The new feeding regime was expected to be, on average, more cost-effective than the status quo. 33 Moreover, even negative outcomes would only likely mean a slower-growing population, not a 34 35 declining one, whereas not changing feeding regime actually entailed greater risk. Because shifting from the current regime to a cheaper sugar/water mixture was both a risk-averse and a cost-effective 36 choice, we decided to implement this change. Four years after the experiment, the population 37 continues to grow and costs have been contained, matching predictions almost exactly. In this case, 38 39 the field experiment provided useful empirical information about prospective actions; the risk analysis then helped us understand the real implications of changing the feeding regime. We 40 41 encourage managers of recovery plans facing a similar situation to explicitly recognize trade-offs and risk aversion, and address them by combining targeted research and formal decision analysis. 42

### 43 Introduction

Many populations of threatened species require some ongoing support to improve their chances of 44 persistence (Jones & Merton, 2012). For vertebrate species, support can include the provision of 45 appropriate breeding and resting sites (Norris & Mcculloch, 2003), control of predators (Jones et 46 al., 2016) and parasites (Hudson et al., 2016), and supplementary feeding (Ewen et al., 2014). The 47 decision of which population support strategy to apply is typically complicated by uncertainty about 48 what is limiting population growth. Ideally, a choice should be based on a priori hypotheses of 49 50 limiting factors; for example, a hypothesized lack of natural food resources may lead to a decision to supplement food (Ewen et al., 2014). Alternatively, support may be provided within a broad 51 range of actions targeting general regulating factors of populations (Jones & Merton, 2012). In this 52 case, the hope is for populations to establish and grow without needing to know exactly what 53 actions caused this. Once populations are secured then management components can be assessed 54 and those having little influence on population recovery can be removed. This second scenario 55 appears common in extreme rescue operations of critically endangered species (Jones, 2004, Jones 56 & Merton, 2012). 57

When the time for change comes, however, managers may be reluctant to abandon support 58 59 measures known or perceived to be successful, even when faced with the increasing long-term costs of providing intensive support (Goble et al., 2012). Uncertainty about the outcomes of changing 60 61 actions can create a situation where change might provide benefits, such as reducing costs, but also 62 lead to negative results, such as an unwanted population decline. Managers can try to reduce uncertainty via experiments or monitoring (Armstrong, Castro & Griffiths, 2007), then make a 63 decision accounting for the remaining uncertainty using suitable decision-support methods (e.g. 64 65 Canessa et al., 2016a).

We present a practical example of such a combined approach in deciding on a supplementary
feeding strategy for the Mauritius olive white-eye *Zosterops chloronothos* (hereafter olive white-

eye). Supplementary feeding was provided as part of a management package to aid the species' 68 69 establishment following reintroduction to the 26-Ha Ile aux Aigrettes island off the south-east coast of mainland Mauritius. The need for a decision about continued feeding was made necessary by the 70 cost and labour required to provide supplementation. However, any reduction in management effort 71 required careful evaluation, given the current feeding regime had likely played a role in the success 72 during the establishment phase of this offshore island population. We carried out a feeding 73 74 experiment to estimate the consequences of keeping or changing the current regime, quantifying 75 uncertainty. We then used two decision-analytic criteria to identify the best action in the face of uncertainty and risk aversion. 76

### 77 Materials and methods

## 78 Study species

Olive white-eyes are a critically endangered and endemic passerine species of Mauritius (IUCN, 79 80 2014). They are a socially monogamous species where pairs establish and defend territories year round. Once presumed to be widespread across Mauritius, the species has suffered continuing range 81 contraction and a crash in population size, with an estimated ~100 pairs in 2001 (Nichols, Woolaver 82 & Jones, 2004) currently projected to decline by 14% every year, mostly due to rat predation 83 (Maggs et al., 2015). In response to this threat, a translocation was undertaken to Ile-aux-Aigrettes, 84 an offshore, low-lying coralline limestone island with an endemic and regenerating coastal forest. 85 Feral cats and black rats (Rattus rattus) were eradicated from Ile-aux-Aigrettes in 1991. A founding 86 cohort of 38 individual olive white-eyes were released between 2006 and 2010. To improve chances 87 of establishment, the population was provided supplementary feeding, which continued post-88 release. Presumably aided by this food provision, the population continues to grow. At the 89 90 beginning of our study in September 2013 there were 11 known breeding pairs in the population, with 11 feeders available; the most recent population count, in June 2019, recorded a minimum of 91 92 55 adult birds (S. Henshaw, Mauritian Wildlife Foundation, pers. comm.).

93 In addition to regular monitoring activities, supplementary feeding stations are established within 94 each breeding pair's territory or in new sites that are subsequently occupied by new breeding pairs (additional details in Maggs et al., 2019). At the beginning of our study, a complete diet with three 95 96 types of supplements was provided at each station: (i) Aves<sup>©</sup> Nectar, a commercially available water-soluble powder deemed to provide a full dietary supplement to nectar-feeding birds, (ii) fresh 97 98 fruit (grapes), and (iii) an insectivorous mix (Insectivorous feast<sup>®</sup>, Birdcare Company) mixed with 99 egg, carrot and apple. Note that birds still consume natural food when available, particularly outside energy-demanding breeding phases (Maggs et al., 2019). Feeding was done twice-daily (morning 100 and midday) at all stations. The morning routine consisted of providing all the types of 101 102 supplementary food mentioned above and the midday routine consisted of changing the nectar. Twice-daily feeding was necessary because Aves© Nectar fermented quickly in the hot field 103 104 environment. The management effort required to sustain such intensive management was 105 considerable. On the other hand, only one breeding pair is known to have successfully bred and fledged a chick without use of food from a feeding station, suggesting that current feeding is at least 106 107 partly contributing to population growth. Because supplementary feeding has been provided since reintroduction, we have no additional evidence (such as a control group not supplementary fed) to 108 understand how critical it is to the observed population growth. 109

110 Therefore, we identified two fundamental and competing management objectives: maximizing population growth, measured as total population size N, and minimizing management costs, 111 112 measured in MUR Rupees and including the cost of food (per feeding station per month) and of staff time required (staff salary for hours worked per month). This was a short-term management 113 114 decision, so we evaluated both objectives over a four-year time frame. We considered two alternative actions, either maintaining the current feeding regime (status quo), or replacing Aves© 115 Nectar with cheaper sugar water that requires less frequent changes (sugar water). We initially used 116 117 formal expert elicitation (Martin et al., 2012) to screen additional alternatives, such as stopping the

feeding altogether or modifying it to more closely match demand (Maggs *et al.*, 2019). Such actions might become viable in the future, if habitat restoration succeeds in reducing the species' reliance on supplementary feeding. However, based on the information available at the time of our study, those actions were considered to pose excessive risks to the population without sufficient benefit. Only the two alternatives of status quo and sugar water were therefore chosen for the experimental trial (see next section). To inform our decision, we then needed to predict the expected result of either alternative action against both management objectives.

# 125 Feeding experiment

126 We obtained estimates of expected survival and fecundity under the two alternative feeding strategies by carrying out a reciprocal feeding experiment over two years (2013/2014 & 2014/2015 127 September-August annual cycles), where the two feeding regimes were compared as experimental 128 129 treatments. Immediately prior to assigning a reciprocal feeding experiment design, all pairs were given both Aves<sup>©</sup> Nectar and sugar water for one month and the consumption for each type was 130 measured twice weekly to test for any preference (significant preference toward the consumption of 131 sugar water compared to Aves<sup>©</sup> Nectar;  $F_{1,333}$ = 3.81, P<0.0001). If there had been a complete 132 refusal to consume sugar water, the proposed experiment would have been reassessed. Following 133 134 this preference test, all breeding pairs were assigned to one of two treatment groups for the duration of the study (N=11 pairs; 6 pairs in group 1 and 5 pairs in group 2). In the 2013/2014 year, group 1 135 136 pairs were fed Aves<sup>©</sup> Nectar, and then switched to sugar water in 2014/2015. Group 2 pairs were 137 fed the reciprocal, with sugar water provided in 2013/2014 and Aves<sup>©</sup> Nectar provided in 138 2014/2015. Switching diets in different years provided a crossed design that allowed us to control for background environmental stochasticity, while reducing the proportion of the population that 139 140 was exposed to a potentially risky change in management regime in a given year. Pairs in the two groups were situated approximately on opposite sides of the island to further reduce the likelihood 141 of neighbouring pairs feeding on diets to which they were not assigned (similar to protocols 142

previously used to study supplementary feeding of threatened birds on small islands, e.g. Ewen *et al.*, 2009). We assumed this small spatial bias would be compensated by the crossed study design and would not influence our results because the site is a small and uniformly low-lying coralline island with a restoring coastal plant community. Whilst Aves© Nectar continued to be changed twice daily, the provision of sugar water allowed for once-daily changes (as sugar water is more heat stable). All other aspects of the feeding remained unchanged (as described in the *Study species* section). The total daily quantity provided under the two options was the same.

We estimated fecundity from the recorded number of fledglings produced by each female in each 150 season, and survival using monthly re-sighting records for a total of 24 survey occasions. The 151 survival data were a subset of the standard resighting records collected during the daily feeder 152 loading activity, carried out along a standardized route. Fecundity data were analysed using mixed-153 effect Poisson regression, with female ID used as the random effect (to account for 154 pseudoreplication, as each female contributed data points to both food types and at different ages) 155 156 and parameters for supplementary food type, female age and female age squared to account for possible senescence effects. Survival data were analysed using a Cormack-Jolly-Seber model with 157 two age classes: new individuals entered the population as juveniles in the month they fledged and 158 159 remained in this age class for four months before transitioning to the adult class. We used model comparison to select the most supported model structures to be retained for the next step (Appendix 160 S1). For recruitment, generalized mixed linear models including the squared age term were 161 162 considerably more supported ( $\Delta AICc>10$  for models not including it). For survival, analysis in program MARK (Cooch & White, 1999) suggested models including age-specific survival and 163 164 resighting probability were most supported (within  $\Delta QAICc<1$ ). Although for survival the model including a treatment effect received limited support ( $\Delta QAICc < 6$ ), we decided to retain this term 165 and assess its magnitude in the following analysis. 166

To fully quantify uncertainty about our estimated parameters, we then implemented the selected models structures in JAGS (Plummer, 2005), running 100,000 iterations with a 50,000 burn-in and a thinning rate of 10 (Appendix S2). We used uninformative priors for all parameters. We modelled resighting probability as a uniform distribution, using an uninformative prior with range 0-1. We retained the full posterior distributions of all estimated parameters (age-specific fecundity and survival under the two treatments) to account for uncertainty in the next step.

### 173 Demographic and cost predictions

We used the results of our feeding experiment to parameterise an age-structured population matrix 174 175 with ten classes. Because the observed and estimated survival was high, but the maximum lifespan recorded for the species with or without feeding is 11 years (Maggs, 2017; C. Ferrière, pers. obs.), 176 we assumed birds that reached this age would rapidly senesce (their survival decreased to 0.01 and 177 178 contribution to reproduction was negligible; see Results). We then projected population size over four years, accounting for demographic stochasticity in survival and fecundity using binomial and 179 Poisson processes respectively. We started the simulations from 14 adult females, the number 180 present at the end of our experiment in August 2015. We propagated parametric uncertainty by 181 repeating the simulation 10,000 times: for each iteration, we generated a new matrix by randomly 182 183 drawing a value from the posterior distribution of each parameter. We modelled females only, then estimated total population size assuming equal sex ratio (Maggs, 2017) for comparison with 184 185 monitoring data that usually include undetermined individuals.

We calculated costs of current staffing requirements and on budget projections prepared by the Mauritian Wildlife Foundation's Fauna Manager and the olive white-eye project coordinator (CF and NZ). The food costs of status quo management were known; we projected the costs of sugar water based on a shelf price of 30 Rupees per kg of sugar and on mean monthly costs per feeding station generated in the feeding experiment described below. We simply then replaced the Aves© Nectar cost with sugar water cost and held all other supplementary food components the same

(grapes and insectivore mix laced with egg, carrot and apple). Staff salary cost was calculated for 192 193 one paid field staff at 50 Rupees per hour (this person normally assisted by one unpaid volunteer at no cost and supervised by one coordinator with additional responsibilities not included in costing 194 here). We used current staffing requirements from the Mauritian Wildlife Foundation to reflect the 195 status quo and timed how long it took to prepare food, complete servicing of feeding stations and 196 then clean up after feeding. We then summed both component costs (food and staff time) to 197 198 generate an overall cost estimate per breeding pair for each feeding action. We estimated the annual 199 costs per feeder as 853.8 Rp for nectar (780 Rp for staff, 73.8 for food, 853.8 total) and 466.8 Rp for sugar water (435 Rp for staff, 31.8 for food, 466.8 total). At each time step in each simulation 200 201 iteration we multiplied this annual rate by the predicted adult population size, obtaining a distribution of estimated total costs for each feeding alternative. 202

# 203 Decision analysis

The final step in our analysis was to compare the simulated outcomes for different management actions, to determine whether shifting from the status quo would imply an excessive risk of jeopardizing population recovery. We carried out this risk analysis using two methods.

In the first step, we used stochastic dominance (Levy, 1998) to assess the risk that changing feeding 207 would negatively impact species recovery. Stochastic dominance allows decision-makers to rank 208 209 available actions, depending on their preferences and considering the full range of uncertainty about the expected outcomes of actions. For a conservation example and a more detailed explanation, see 210 Canessa et al. (2016b). The full probability distributions of results are used to calculate the 211 cumulative distribution functions for each action, which are then compared to determine whether 212 dominance exists. First order dominance means that an action is preferred to another regardless of 213 whether the decision maker is risk averse. The only assumption required is that "more is better" (in 214 our case, higher population sizes are preferred). It is best understood by plotting the curves of the 215

cumulative distributions for each action. If the curves do not cross, the action with the lower curve
has first-order dominance over the other; it is always the better choice and choosing it entails no
risk.

If the curves of the cumulative distribution functions cross, no action dominates the other at the first 219 220 order. One action will have a greater chance of positive outcomes, but also a greater chance of negative ones (i.e. longer distribution tails on both sides). Making this choice therefore entails some 221 risk, and the attitude of the decision maker becomes relevant to the choice. For example, in our 222 olive-white eye example, the decision makers are risk averse, that is, they prefer to avoid negative 223 outcomes. Knowing this, one can verify whether second-order stochastic dominance exists. The 224 same visual comparison is repeated, this time plotting the integral of the cumulative distribution 225 function for each action. If the curves do not cross, the action with the lower curve has second-order 226 dominance over the other; this action is the better choice for a risk-averse decision maker. Note that 227 228 actions that dominate at the first order also dominate at the second order. For the olive white-eye case, we calculated the CDFs and their integrals for the empirical distributions of population sizes 229 under each action, then assessed whether an action had stochastic dominance over the others at the 230 first or second order. 231

In the second step of risk analysis, we assessed the balance between effectiveness (population size)
and cost of changing feeding regimes by calculating the incremental cost-effectiveness ratio
(ICER), a standard metric in evaluation of healthcare options (Cohen & Reynolds, 2008). We
calculated the ratio as

236 
$$ICER = \frac{Cost_{change} - Cost_{status quo}}{Effectiveness_{change} - Effectiveness_{status quo}}$$
 Eq. 1

where *change* was the sugar water feeding, and *status quo* the current Aves© Nectar feeding
(values are the totals over the four-year management time frame). This ratio could be positive or

negative as the result of different combinations. For example, it could be positive if sugar water 239 240 proved cheaper but produced fewer animals than nectar, but also if it were both more effective and more expensive (for example by resulting in a much greater total population, offsetting the lower 241 cost per feeder). Therefore, we plotted simulation results for both objectives in the space defined by 242 the differences in cost and effectiveness (Cohen & Reynolds, 2008). Within this four-quadrant 243 space, a cheaper and more effective action would always be preferred, a more expensive and less 244 245 effective action would always be discarded, and situations presenting trade-offs (cheaper but less effective or more expensive but more effective) would be assessed using the ICER metric. To 246 account for uncertainty, we counted the proportion of simulation iterations that fell in each 247 248 quadrant.

### 249 **Results**

# 250 *Predictions of expected management outcomes*

Breeding female olive white-eyes produced between 0 and 6 fledglings per year. The model 251 estimated slightly higher fecundity when females were fed sugar water than when they were fed 252 253 Aves<sup>©</sup> Nectar, and a clear quadratic relationship between fecundity and female age for both methods (Fig. 1a). Peak fecundity was expected at age 3 and 4 for sugar and nectar feeding 254 respectively (mean $\pm$ s.d, Nectar:  $f=1.925\pm0.787$ , Sugar:  $f=2.937\pm1.249$ ; Fig. 1a). Survival was 255 generally high (Fig. 1b), higher for adults than for juveniles, and higher for sugar-water-fed than 256 nectar-fed juveniles (mean±s.d. for juveniles Nectar  $\phi$ =0.676±0.132, Sugar  $\phi$ =0.801±0.114; for 257 258 adults Nectar:  $\phi = 0.990 \pm 0.013$ , Sugar:  $\phi = 0.969 \pm 0.031$ ; Fig. 1b).

259 The simulation suggested sugar water was expected to result, on average, in larger population sizes

and cheaper costs than the status quo of Aves<sup>©</sup> Nectar (mean adults [min-max], Nectar:  $N_{t=5}=39$ 

261 [24-228], Sugar: N<sub>t=5</sub>=65 [24-390]; Fig. 2a-b). Only a small proportion of simulation runs resulted

in a population decline from the initial size (Fig. 2a). The cumulative distribution functions of the

two actions did not cross, suggesting the change to sugar water was always better than maintaining 263 the status quo, regardless of the risk attitude of managers (Fig. 2c-d). Moreover, in 87% of the 264 simulation runs, sugar water dominated the status quo in terms of cost-effectiveness, providing a 265 cheaper and more effective alternative; the opposite never occurred (Fig. 3). In the remaining 266 simulation runs, switching to sugar water generated a trade-off between cost and outcomes (Fig. 3). 267 The average cost-effectiveness ratio was -921 Rp/pair (~25 US\$) over four years, where the 268 negative value reflects the dominance of sugar water on both objectives (extra pairs came cheaper 269 270 than if maintaining the status quo). For simulation runs where the predicted population size was the same under the two feeding regimes, and therefore the ratio could not be calculated, sugar water 271 was on average ~800 US\$ cheaper. Given these values, and the results of the stochastic dominance, 272 the decision makers chose to switch to sugar water in September 2015. 273



Figure 1. Annual recruitment (A) and survival (B) of olive white eyes as estimated from feeding
experiments, under different feeding regimes (status quo of Aves© Nectar, orange; proposed
change of sugar water, purple).



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Figure 2. Stochastic dominance between alternative feeding regimes, with and without 281 consideration of management costs. Top plots indicate the distribution across 10,000 simulation 282 runs of predicted (A) adult population sizes and (B) total costs. In (A), the rectangle indicates the 283 realised adult population size in June 2019, four years after the change to sugar water was 284 285 implemented; the shaded area covers the range between the minimum and maximum population counts (respectively, known individuals alive and total count including unmarked animals). Bottom 286 plots (C,D) indicate the cumulative distribution functions of the distributions in plots (A,B). 287 288 Because the curves do not cross, sugar water has first-order stochastic dominance over status quo for both objectives. 289



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Figure 3. Cost-effectiveness assessment of changing from status quo of Aves© Nectar to sugar
water feeding. Each point represents one simulation run; its coordinates indicate the difference in
final population size (x-axis) and total cost over the four-year period (y-axis) between the two
actions.

295

### 296 Discussion

297 The reintroduced population of olive white-eyes on Ile aux Aigrettes has undergone a strong

298 positive growth, which managers believe is at least in part thanks to supplementary feeding.

However, this success has resulted in a concomitant increase in the cost of supporting the growing

300 population. The initial position of decision makers was to avoid changing the feeding regime if this

301 reduced the chances of population recovery. However, the results of our experiment suggested that

replacing an expensive and environmentally unstable food (Aves© Nectar) with a cheap and more

environmentally robust alternative (sugar water) had only a limited chance of reducing population
growth. Risk analysis then showed this marginal risk was more than compensated by substantial
economic savings.

Many species recovery programs might experience a similar struggle to maintain capacity to 306 support growing populations. A successful, but demanding management regime may lead to a 307 308 breakdown in the quality of work done as staff are unable to manage all tasks within resource constraints; however, changing to a less demanding regime can be seen as an unacceptable risk 309 310 where uncertainty exists about its potential to maintain successful outcomes. Although such uncertainty is unlikely to be eliminated completely from most conservation problems, we 311 312 effectively dealt with it by combining applied ecological research and formal methods for risk analysis. 313

A formal definition of the problem was the first key step in our analysis. For supplementary 314 feeding, changing conservation actions that are believed to be effective might be considered in 315 order to reduce costs (Ewen et al., 2014) or to move towards a more "natural" condition if this is 316 perceived as more desirable (e.g. Ewen *et al.*, 2018). Without such multiple objectives, there may 317 be no motivation to change and no decision to make. In the olive white-eye example, the status quo 318 319 was initially perceived as the best risk-averse decision and changing was only considered because of costs. However, the results of the study suggested the switch to sugar water was likely to benefit 320 both population recovery and budget, rationally posing no risk. In different scenarios, other 321 322 conservation objectives such as reducing the "artificial" nature of management (Ewen et al., 2018), 323 the potential for public interaction allowed by feeding stations (Walpole, 2001), or the impact on 324 other species (Cortés-Avizanda et al., 2009) could be incorporated in the decision analysis methods 325 we used, for example using a weighted aggregate utility function (Keeney & Raiffa, 1993).

- 326 The following step was to make explicit predictions about the consequences of management
- 327 alternatives, to allow a rational risk assessment. In our case, prior to the experiment managers and

experts were uncertain about the differences between status quo and sugar water. The sugar water 328 329 option was considered because experience with other species suggested it might perform reasonably well (Chauvenet et al., 2012), but the exact outcome for olive white-eyes remained uncertain. This 330 uncertainty complicated a decision and encouraged an empirical comparison of the two actions. 331 Experimenting with critically endangered species is not straightforward. The small population 332 limited the sample size for the feeding experiment and made it impossible to test more than two 333 334 alternatives. A longer study could have provided more reliable estimates of survival and fecundity, but implementing multiple feeding regimes was perceived as excessively risky and expensive. It is 335 probably common for managers to consider it too risky to manipulate small populations of 336 337 endangered species (Canessa et al., 2019). However, experimental and adaptive management approaches can account for this risk to ensure the benefits of learning outweigh risks in the long 338 term (Runge, 2011). Our example reinforces this potential and demonstrates the advantages of 339 340 accounting for uncertainty when making decisions, for example using the full range of uncertainty rather than relying on mean estimates. 341

Finally, formal methods for risk analysis helped interpret the predicted consequences of actions.
Uncertainty meant that across all simulations, there was still a possibility that changing regimes
involved some negative outcomes (e.g., the population would end up growing less than if the status
quo had been maintained; bottom-right ICER quadrant, Fig. 3). However, the chances of negative
outcomes were greater if maintaining the status quo (for population growth, top and bottom right
ICER quadrants). Changing regimes was therefore both more cost-effective on average *and* a better
risk averse choice, precisely the condition we verified as first-order stochastic dominance.

Four years after feeding was changed in September 2015, the recovery of Mauritius olive whiteeyes continues successfully. The population census in June 2019 estimated between 55 and 71 adult
birds (S. Henshaw, Mauritian Wildlife Foundation, *pers. comm.*), very close to the predicted values.
Interestingly, cost was slightly overestimated in our models based on a belief that olive white-eye

territoriality and aggression would require providing supplementary feeding stations to each
additional pair. In reality, behavioural changes have allowed more than one pair to share the same
feeder. Therefore, the number of supplementary feeding stations had grown from 14 at the end of
the experiment to 22 in June 2019. As a result, the calculated cost incurred in 2019 (~10,300 Rp)
was lower than the mean prediction for sugar water feeding (~15,300 Rp), although exact costs and
savings are difficult to quantify, since staff effort was simply re-allocated to other tasks.

It is intuitive, and tempting, to interpret the close match between our predictions and the realised 359 360 outcomes as an indication that our decision to change management was correct. Indeed, monitoring data obviously reinforce our confidence in the initial decision. However, we must also caution 361 against judging whether a decision under uncertainty was valid exclusively from its realised success 362 or failure, a common mistake known as outcome bias (Baron & Hershey, 1988). Our decision was 363 rational not because predictions matched outcomes, but because it relied on the best information 364 available, recognized uncertainty and followed a transparent process with measurable attributes. 365 366 Such a rational process should increase chances of success on average. However, for individual cases, a well-understood and well-predicted system can still give poor results, and vice versa, 367 simply because of chance. For example, the realised population size could have fallen in the lower 368 369 range of our predictions, without undermining their validity or that of our decision. Embracing this 370 randomness is a vital, although possibly counterintuitive, step towards more evidence-based conservation decision-making. 371

The results of our study highlight three key lessons for conservation decision making. First, risk is a result of uncertainty, so uncertainty should be recognised explicitly when predicting the outcomes of possible management actions. Second, risk is a subjective reaction to uncertainty, and as such must reflect the subjective components of a decision (its objectives), which may go beyond the conservation outcome alone. Risks to different conservation and management objectives (e.g. losing populations against spending too much money) may of course be of different importance for

378 conservation decision makers, but ignoring fundamental objectives altogether hinders rational

decisions. Third, the attitude toward risk may change depending on the expected outcomes;

380 discarding change without explicitly stating and comparing those expectations may be irrational.

- 381 When these key principles are recognised, applied ecological studies and decision-support methods
- can be combined to great effect to inform conservation decisions in the face of uncertainty and risk.

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