

## **CLASS CONFLICT, FISCAL POLICY, AND WAGE-LED DEMAND: A MODEL OF KALECKI'S POLITICAL BUSINESS CYCLE**

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**ABSTRACT** *This paper provides a demand-driven growth model of Kalecki's (1943) political business cycle. It incorporates the three fundamental assumptions that govern Kalecki's model: wage-led demand, the reserve army of labour effect, and the capitalists' disproportionate power over fiscal policy. In our model, endogenous cycles are the outcome of the capitalists' changing preferences over fiscal policy. The decreasing opposition to fiscal expansion by capitalists triggers the boom phase of the cycle, lest demand deficiency leads to a slowdown in accumulation. The downturn of the cycle is induced by the capitalists' rising opposition to government spending, lest the workers' growing political power at the peak of the cycle undermine their influence. This is unlike Goodwin and neoclassical PBC models, where a profit squeeze and the timing of elections or political ideologies determine cycles.*

**KEYWORDS:** *political business cycle, class struggle, income distribution, comparative political economy*

### **INTRODUCTION**

The role of politics has been largely overlooked in the field of macroeconomic theory during the last decades. Even within the political economy tradition, where the class conflict between capitalists and workers is central, little has been said on the capitalist-government nexus and its impact on macroeconomic performance and endogenous crises. This becomes even more evident in the macroeconomic modelling literature where political factors are absent. Even the heterodox political economy modelling literature is implicitly supporting the state-economy dualism perspective, which considers the political system as exogenous to the economy

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(Bandelj and Sowers 2010). This article contributes to the literature by providing the first formal macroeconomic model of Kalecki's (1943) political business cycle (PBC), who explicitly builds on the state-economy embeddedness assumption.

Contrary to neoclassical scholars, political economists do recognize the endogenous nature of crises and business cycles. So far, the existing formal macroeconomic models of endogenous crises have focused solely on economic factors, without introducing explicitly political economy factors. Examples of such models are the Marxian profit squeeze cycle of Goodwin (1967) and the debt crises models that originate from the work of Minsky (Nikolaidi 2017). Kalecki (1943) is the only exception within the literature that argues that macroeconomic instability can also arise endogenously due to political factors – under the assumptions of the capitalists' disproportionate power over fiscal policy, wage-led demand, i.e., income equality leads to enhanced macroeconomic performance and the Marxian reserve army effect. Capitalists' decreasing opposition to fiscal expansion triggers the boom phase of the cycle, lest demand deficiency leads to a slowdown in accumulation. The downturn of the cycle is induced by the capitalists' rising opposition to government spending, lest the workers' growing political power at the peak of the cycle undermine their influence. Nevertheless, Kalecki did not provide a formal model of his class conflict-driven PBC, thus the recent PBC models are built on the interpretations of Nordhaus (1975) and Hibbs (1977). These neoclassical micro-founded models reject Kalecki's core hypotheses, contending that PBCs are driven by exogenous factors, such as election cycles and political parties' partisan preferences (Dubois 2016). This constitutes a major departure from Kalecki (1943). From a political economy perspective, these models introduce the role of politics but are clearly based on the state-economy dualism rather than on the state-economy embeddedness perspective. Recently, Blyth and Matthijs (2017) have highlighted the importance of Kalecki's (1943) PBC and recognize its endogenous nature, but they provide neither a precise analysis of its channels nor a formal model. This paper fills this gap in the literature.

Our paper provides a precise description and a simple formal macroeconomic model of our interpretation of Kalecki's original PBC, introducing capitalists' socio-economic uncertainty and their power over fiscal policy into a wage-led aggregate demand model. Thus, only political factors can endogenously destabilize the system. The cycles occur as capitalists manipulate fiscal policy in order to preserve the current favourable institutional setting, balancing between economic and political uncertainty. Our contribution is non-trivial since it offers a political economy, non-profit squeeze explanation of the 1970s crisis and the corresponding welfare state retrenchment, and the rise of Neoliberalism. Moreover, such a general model is fundamental to understand the socio-economic capitalist dynamics of our time as it relates to the rise of Super Political Action Committees in the USA, growing recognition of the ability of firms to sue governments, and the increasing importance of money in politics.

The rest of the article is structured as follows. The second section examines the evolution of the PBC literature. The third section interprets Kalecki's (1943) PBC as an endogenous crisis theory in the context of a static demand-driven macroeconomic model. The fourth section discusses the empirical relevance of our model and its implications for the growth model perspective in comparative political economy. Finally, the fifth section concludes.

## **POLITICAL BUSINESS CYCLES: FROM KALECKI TO RATIONAL EXPECTATIONS**

More than seventy years ago, Kalecki's (1943) seminal article '*Political aspects of full employment*' became the cornerstone of the PBC research.<sup>2</sup> Based on the wage-led demand regime and the reserve army of labour hypothesis, Kalecki attempts to descriptively outline a behavioural endogenous business cycle mechanism, in which growth is driven by capitalists' ever-changing preferences on government intervention, which in turn influence the political balance of power, and vice versa. A few decades later, Nordhaus (1975) endeavours – for the first time – to formally model a PBC, focusing more on the microeconomic level. More specifically, according to this neoclassical model, cycles are generated by individual voters' adaptive preferences on unemployment and inflation, and their relationship with election cycles, given a policy-neutral government. Subsequently, Hibbs (1977) relaxes Nordhaus' restrictive assumption based on the policy neutrality of government, by introducing the impact of political parties' ideological preferences on unemployment and inflation. The aim of this section is, first, to clarify the 'mechanics' of Kalecki's PBC, and then to highlight its major discrepancies compared to the relevant neoclassical models.

### ***Political aspects of full employment***

The original version of Kalecki's article appeared in *The Political Quarterly* in 1943, while a slightly revised version has been included in his *Selected Essays on the Dynamics of the Capitalist Economy* (Kalecki 1971). Compared to his more mature writings (e.g. Kalecki 1954), this work depicts a different viewpoint of Kalecki's socio-economic analysis, following a less formal economic, but more interdisciplinary approach, heavily relying upon class-based, political microfoundations. In particular, his PBC mechanism does offer crucial theoretical insights on the dependency relationship between capitalists and the government, and on the political uncertainty-macro-economy-class conflict nexus, building on the general principles of his wage-led demand assumption.

Kalecki begins his analysis by stating that achieving full employment via government spending is technically feasible and also enhances macroeconomic stability, given a wage-led demand regime (Kalecki 1943, p. 324). From a purely economic perspective, such a scenario benefits both social classes. However, in a real-world, complex socio-economic system, decisions and preferences are not being formed solely on the basis of (macro)economic performance. According to Kalecki (*ibid.*), the capitalists' stance on government intervention depends on several ideological and political aspects, such as: (i) Their idealistic opposition against government's direct interference in the labour market; (ii) Their dislike of government spending programmes that include public investment and mass consumption subsidies; and (iii) Their fear that permanent full employment will trigger major social and political changes, leaving aside the positive growth effects. To analyze the dynamics of his political business cycle model, Kalecki describes the underlying behavioural norms and their macroeconomic and political implications but without providing a formal model.

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<sup>2</sup> Peculiarly enough, the relevant article of *The New Palgrave Dictionary of Economics* (2008) does not even mention Kalecki, in spite of Nordhaus' (1975) explicit acknowledgement of his contribution.

Starting from the downward phase of the cycle, employment, wages, and the economy's rate of growth steadily decrease. At this point, even the most dogmatic capitalists agree that government must intervene in order to overcome this plateau (Kalecki 1943, p. 328). Their initial demand to the government – being supported by their 'economic experts' – is to stimulate private investment through supply-side policies, which in Kalecki's demand-driven framework fails to sustainably boost growth.<sup>3</sup> Given the failure of the supply-side stimulus, the recession deepens and reaches a stagnation stage, in which even profit realisation issues arise. Under these conditions, capitalists realize that a demand boost is needed; therefore, they consent to a rise in public investment to fight unemployment (Kalecki 1943, p. 329). Kalecki also contends that capitalists, in principle, prefer public investment rather than consumption subsidies, since the latter violates the fundamentalist free-market ideal according to which workers '*...shall earn [their] bread in sweat*'<sup>4</sup> (Kalecki 1943, p. 326). In this regard, two observations can be made: First, the government can exercise both supply and demand-side policies, but its ability to choose and implement them depends on *capitalists' preferences*; Second, for pragmatic reasons, capitalists' ideological opposition against demand-side intervention falls in periods of secular stagnation.

Following Kalecki's rationale, let us suppose that public investment has a positive impact on employment and real wages, due to the diminishing reserve army effect (*ibid.*). Given the wage-led demand hypothesis, the rise in real wages boosts growth and engenders a wage-led sustainable recovery. In a profit-led demand framework, a crisis would occur in the form of a profit squeeze, since a rising wage share depletes firms' internal sources of finance. However, in Kalecki's wage-led demand framework, a profit squeeze crisis cannot occur. Thus the question: what are the endogenous forces that generate cycles in a wage-led regime? Assuming a successful public-driven wage-led recovery scenario, the economy reaches close to full employment. After a reasonable period of persistent low unemployment conditions, Kalecki (1943, p. 329) maintains that business leaders demand a contraction in government spending, i.e., a return to a *laissez-faire* regime.<sup>5</sup> This policy demand is driven by potential socio-political changes that are linked to lasting low unemployment. The negative demand shock of this public investment contraction directly harms employment, and thereafter, real wages and growth; leading to a recession.

It follows that the capitalists' preferences over the extent of government intervention can generate cycles in a wage-led demand regime. For example, at the peak of the cycle, the reserve army of labour becomes depleted; job insecurity decreases and the workers' bargaining power peaks. Labour's short-term goal of economic 'survival' has been achieved and collectively, labour hopes to influence government policy. But a downward cycle is induced as the capitalist

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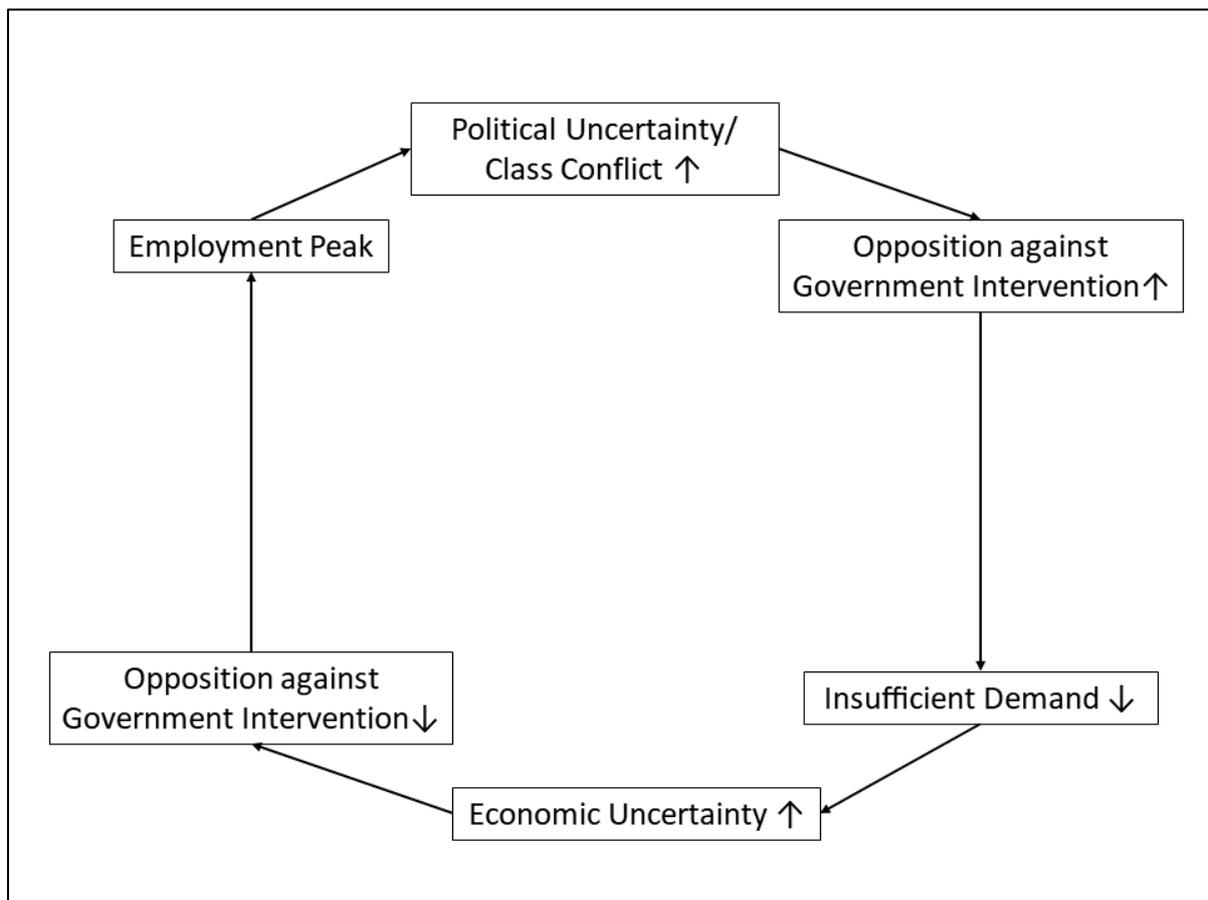
<sup>3</sup> Kalecki reasonably argues that, even from a purely supply-side perspective, such a policy programme cannot be effective since interest rates or income taxes -by definition- cannot be ever decreasing.

<sup>4</sup> In practice, the post-WWII deployment of the welfare state shows that Kalecki's assertion on that particular issue is not entirely correct, inasmuch as even consumption subsidies may be acceptable.

<sup>5</sup> Sawyer (1985, p. 140) contends that such a reasonable period is '*...much more than the two or three years of the boom part of the business cycle*', whilst Streeck (2011) argues that the point at which capitalists react adversely cannot be accurately predicted as it is subject to historical circumstances. A historical example of such a 'reasonable period' could be the post-WWII 'Golden Age' era.

class undermines labour’s solidarity by lobbying for a return to a *laissez-faire* regime. This ‘*laissez-faire* shock’ brings macroeconomic instability and workers shift their focus to the short-term economic goal, i.e., a struggle to retain their jobs. In a sense, the capitalists’ rising socio-political uncertainty leads them to sacrifice sales in the short-term, i.e. profitability, in order to secure the current balance of power in the long-term. By ‘current balance of power’ we mean that capitalists are the only social class that is cohesive enough to effectively advance its policy agenda. As the economy sinks back into recession, in the absence of government intervention, the fiscal policy agenda debate arises again, and the cycle repeats itself (see Figure 1).

**Figure 1.** Kalecki's Political Business Cycle



***Neoclassical PBC models***

For several decades, Kalecki’s contribution and the issue of PBCs, in general, had been overlooked both by neoclassical and heterodox economists. Nordhaus (1975, p. 182) revisits the issue of politically-driven cycles by rejecting Kalecki’s assumption of capitalists’ disproportional control over the government. The economy in this early formal model is constituted of identical voters and opportunistic policymakers/political parties. The voters’ objective is to minimize a Phillips curve-based unemployment-inflation trade-off loss function, whilst political parties want to maximize the probability of re-election and are indifferent in

terms of economic policy. Policy is conducted based on an expectations-augmented Phillips curve, which indicates that an unanticipated increase in money supply may boost employment in the short-run. Given that framework, Nordhaus argues that as the elections approach, policy makers attempt to decrease unemployment through monetary policy shocks in order to enhance their chances of re-election. As the election period passes, the government's opportunistic incentive to actively fight unemployment vanishes, and as a result, a slump follows. Later on, Hibbs (1977) modifies Nordhaus' model by incorporating more sophisticated political parties, which do have preferences on target unemployment and inflation rates, due to their political ideologies. Now, identical voters' loss function is also being affected by the policy agenda of each party as well. Accordingly, Hibbs' model exhibits cycles due to the partisan policy preferences of the ruling party. When a left-wing party is in power, its ideology indicates a more expansionary monetary policy approach, while a right-wing government's ideology centres on keeping inflation low.

Both opportunistic (Nordhaus 1975) and partisan (Hibbs 1977) PBC models have been criticized for their 'naïve' non-rational voters' behaviour and their exclusive focus on monetary policy (Drazen 2001). The rise of the rational expectations and information asymmetry approaches within the neoclassical tradition affected the evolution of PBC models too. Alesina (1987) alters Hibbs partisan model by incorporating rationally adjusted inflation expectations, which implies that the impact of pre-election monetary shocks will be even more short-lived. Moreover, Rogoff's and Sibert's (1988) and Rogoff's (1990) influential opportunistic PBC models embody voters with rational expectations, but also incomplete information over fiscal policy's consequences. During the pre-election period, policymakers take advantage of voters' ignorance about the long-run deficit implications of expansionary monetary policy, which eventually leads to cycles in economic activity.

As shown in the previous sub-section, for Kalecki (1943), the PBC is driven endogenously by the feedback among fiscal policy, demand, and capitalists' struggle to preserve their control over the government. Evidently, the neoclassical PBC models neglect the role of social class conflict, effective demand, and socio-economic uncertainty, by concentrating exclusively on exogenous drivers, such as the timing of election and voters, who minimize purely economic, non-behavioural loss functions. Still, no formal PBC model exists outside the neoclassical tradition – neither in a growth nor in a system dynamics modelling context – especially along the lines of Kalecki's assumptions of wage-led demand and the ruling class' disproportional influence over public policy.

## **KALECKI'S PBC AS AN ENDOGENOUS CRISIS THEORY**

In the past, political economists and social scientists have discussed several aspects of Kalecki's PBC, but none provide a detailed explanation of its endogenous mechanics (see the previous section) or a formal model. Feiwel (1974) and Sawyer (1985) narratively discussed the main aspects and implications of Kalecki's arguments, whereas Arestis and Skuse (2003) debated the relevance of his contribution with respect to the current policy agenda and the development of the financial sector. Oddly enough, the discussions of Feiwel (1974), Sawyer (1985), and Arestis and Skuse (2003) involved the exogenous impact of election cycles, among

other things, in accordance with Nordhaus (1975). This is unlike Kalecki (1943), who does not mention elections at all. More recently, Streeck (2011), and Blyth and Matthijs (2017) do recognize the endogenous nature of Kalecki's PBC, stressing the importance of the bidirectional feedback between politics and the macroeconomy, but these scholars have little to say about the precise endogenous mechanisms at work.<sup>6</sup>

The aim of this section is to provide a simple, intuitive formal model of Kalecki's PBC, building on the neo-Kaleckian wage-led demand framework (Lavoie and Stockhammer 2013). First, we introduce a behavioural government spending function into a static aggregate demand-driven model, in order to discuss the macroeconomic implications of politically-driven fiscal policy expansions and contractions.<sup>7</sup> Extending such a simple closed-economy model, through the inclusion of a Kaleckian behavioural government spending function, we derive the following aggregate demand function:

$$Y = C(Y, WS, G_{CS}) + I(Y, WS) + G(\rho) \quad (1)$$

where  $Y$  is output,  $C$  is consumption,  $I$  is private investment,  $G$  is government expenditure,  $WS$  is the wage share,  $G_{CS}$  is government expenditure in the form of consumption subsidies, while  $\rho$  is the capitalists' degree of opposition against expansionary fiscal policy. Following the Kaleckian growth literature (Lavoie and Stockhammer 2013), we assume that demand is wage-led. Accordingly, an increase in real wages boosts consumption ( $\partial C/\partial WS > 0$ ), due to workers higher marginal propensity to consume and simultaneously, harms investment through lower profitability ( $\partial I/\partial WS < 0$ ). The wage-led hypothesis implies that consumption is more sensitive to functional income distribution shocks than investment ( $|\partial C/\partial WS| > |\partial I/\partial WS|$ ), therefore, higher wage shares stimulate economic growth. Apparently, the demand level ( $Y$ ) has a positive multiplier effect on both components of private domestic demand, i.e.  $\partial C, \partial I/\partial Y > 0$ .

As argued in Section 2, the driving force of fluctuations in our model is the capitalists' ever-changing opposition against government intervention ( $\rho$ ). Class conflict among industrial capitalists, rentiers, and workers has been at the core of the political economy approach; however, the capitalists-government nexus remains relatively unexplored. Our main contribution is the introduction of a behavioural government spending function, in which the parameter  $\rho$  negatively affects public spending ( $\partial G/\partial \rho < 0$ ), as Kalecki (1943) contends. Furthermore, we purposely incorporate only one parameter, depicting Kalecki's view on the capitalists' disproportional power over public policy decisions. We do not include any parameter for the workers' influence, assuming that at this stage it is negligible. Later on, we

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<sup>6</sup> Boddy and Crotty (1975) also discuss Kalecki's PBC recognizing that it is endogenous, and study empirically such short-run cycles in the US economy, but their analysis relies heavily upon the Marxian profit-led framework, which contradicts Kalecki's wage-led assumption, as shown earlier.

<sup>7</sup> The Kaleckian growth literature largely overlooks fiscal policy, with the exception of Obst et al. (2017) who incorporate the impact of fiscal policy into an open economy Bhaduri-Marglin (1990) model, focusing on estimating the cross-country effects of changes in government spending and income distribution, in a panel data context.

argue that this complexity comes into the picture at the peak of the PBC and is the trigger behind the change in the stance of capitalists against government intervention.

At this stage, a reasonable question is how the capitalist class derives its power over each government. Kalecki himself stresses that capitalists influence fiscal policy decisions by advocating their interests through their ‘economic experts’. Such a strategy has been identified as an important lobbying tactic, among others, in the corporate politics literature (Hillman and Hitt 1999). McMenamin (2012) suggests that firms may act pragmatically in terms of their politics, rather than partisanly, attempting to influence public policy through lobbying, but also through cash donations to the entire political spectrum. The empirical part of this study reports empirical evidence that shows how Australian and Canadian firms tend to act pragmatically, funding ideologically diverse parties. A similar argument has also been presented by Tripathi *et al.* (2002). These scholars claim that the more powerful social groups, like large corporations, prefer to directly promote their agenda by funding different political parties, rather than rely on election cycles. Goerres and Höpner (2014) also confirm empirically the argument that firms are politically pragmatic, providing econometric evidence that shows how automobile firms in Germany chose to distribute their donations to the entire political spectrum between 1984 and 2005. In a more recent paper, Tahoun and Vasvari (2016) report similar empirical findings for the political contributions of private financial institutions in the USA. It follows that Kalecki’s early argument on the capitalists’ disproportionate power over public policy finds empirical support, contradicting the fundamental assumptions of Nordhaus (1975), Hibbs (1977), and the contemporary neoclassical PBC modelling literature, which neglect agents’ heterogeneity, power, and politics.

Henceforth, for the purpose of this model, we define a capitalist-dependent government *à la* Kalecki, as the institution that, in principle, ought to actively pursue macroeconomic stability through fiscal policy<sup>8</sup>, but is confined by ruling class’ policy preferences. Contrary to Hibbs, in this model, ideological differences among political parties are of minor importance.<sup>9</sup> As a further step, we assume that the composition of total government spending is of the following form:

$$G = G_i + G_{CS} + c \quad (2)$$

where  $G_i$  is public investment, and  $c$  is the remaining constant part, which represents the minimum expenditure required for the basic functions of the government (e.g. ministry staff). Though Kalecki (1943, p. 326) mentions consumption subsidies as a non-acceptable measure of expansionary fiscal policy, based on the Golden Age experience (Glyn et al. 1990), we consider that government may use both types of demand-oriented fiscal policy tools. Imposing the Classical hypothesis that workers do not save, a rise in consumption subsidies ( $G_{CS}$ ) leads to an equal increase in total consumption ( $C$ ), i.e.,  $\partial C / \partial G_{CS} > 0$ . To close our model, we must

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<sup>8</sup> For example, the European Union (EC 2000) has explicitly set full employment as one of its primary macroeconomic goals.

<sup>9</sup> Indeed, the recent economic policy debate regarding the Eurozone crisis, has shown emphatically how politically restricted governments are, regardless of their ideologies.

specify the distribution of factor income shares ( $WS$ ), the capitalists' opposition against government intervention ( $\rho$ ), and the employment rate ( $E$ ):

$$WS = WS(E) \quad (3)$$

$$\rho = \rho(E) \quad (4)$$

$$E = E(Y) \quad (5)$$

The wage share is a function of the reserve army of labour, depending positively on the employment rate ( $\partial WS/\partial E > 0$ ), as the risk of labour substitution decreases when the employment rate rises. Given the analysis of Kalecki's PBC in Section 2, parameter  $\rho$  also depends positively on the employment rate ( $\partial \rho/\partial E > 0$ ), since a persistently high employment rate indicates fiercer socio-political class conflict, i.e., increased political uncertainty for the ruling class. Lastly, the employment rate is assumed to be endogenously determined by the level of output ( $\partial E/\partial Y > 0$ ).

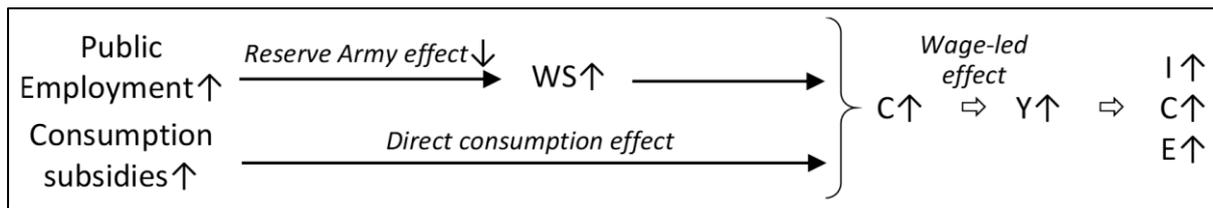
Along the lines of our interpretation of Kalecki's PBC, we begin our scrutiny from the secular stagnation stage, where demand is in 'freefall' and government still does not intervene.<sup>10</sup> As demand decreases, the employment rate falls as well, leading to further reductions in real wages, due to the reserve army effect. Under a wage-led regime, the fall in the labour share hampers growth, through the relatively stronger negative consumption effects. In this respect, with the economy in decline – due to our assumption of endogenously-determined employment – the ruling class' opposition against government intervention ( $\rho$ ) gradually diminishes. From a microeconomic perspective, in a wage-led regime, a constantly shrinking demand deteriorates capitalists' economic prospects and they temporarily abandon their idealistic anti-interventionist logic in order to achieve their short-term economic goals, i.e., sales. While  $\rho$  falls, the government is encouraged/lobbied to exercise more drastic fiscal policy. Accepting Kalecki's (1943, pp. 328-329) argument on the ineffectiveness of purely supply-side policies, we focus exclusively on the effects of demand-side policy tools, i.e. public investment and consumption subsidies. An increase in the former has a direct positive effect on employment<sup>11</sup>, which means that the size of the reserve army reduces, and labour's bargaining power rises. In turn, this process positively affects real wages, boosts consumption expenditure and growth. As argued above, under the assumption that workers do not save, the case for consumption subsidies is straightforward, since they have a direct positive impact on total consumption. This dual positive demand shock also has second-round effects, through the multiplier effects on consumption and investment, triggering the wage-led recovery. Needless to say, the process of macroeconomic stabilisation cannot be achieved at once, so the government actively sustains aggregate demand, as long as capitalists' resistance remains low.

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<sup>10</sup> This means  $G = c$ , i.e. government spends nothing more than the minimum required.

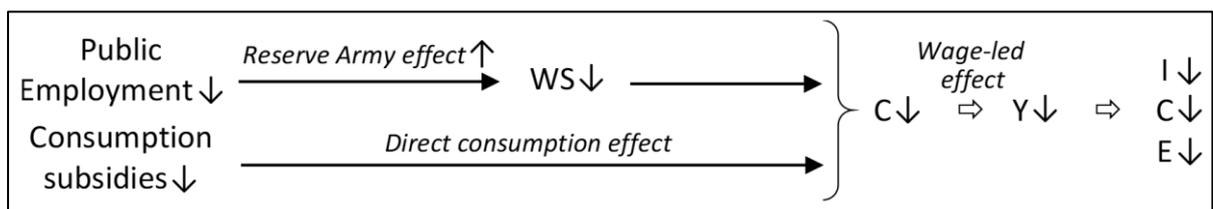
<sup>11</sup> We presume that these public investment projects hire unemployed workers, rather than compete with private firms to hire their current employees.

**Figure 2.** Fiscal policy-driven wage-led recovery



As the economy reaches and remains at its (near) full capacity, a behavioural change occurs, at the microeconomic level: both social classes shift their focus to their long-term political goals. Capitalists’ opposition against government intervention begins to rise once again, inasmuch as workers start gaining class consciousness and attempt to establish their own channel of influence over government. The workers’ goal at this stage is to pursue a favourable structural reform. In the technical terms of our model, this can be translated to a potential restructuring of the government spending equation, which would include a second behavioural parameter for the working class’ power over public policy. As highlighted earlier, since such a political procedure is time-consuming, capitalists centre back on their long-term political goals in order to avoid this transformation, capitalizing on their pre-existing relationship with the government. Ergo,  $\rho$  steadily rises, as the ruling class becomes ‘boom tired’, inducing simultaneous cutbacks in public investment and consumption subsidies. *Ceteris paribus*, this dual government spending contraction has two direct implications: First, a decrease in employment; Second, the direct shrinkage of total consumption expenditure. The rise in unemployment deteriorates the bargaining position of workers, thus, real wages fall. Given our wage-led demand assumption, this shift in functional income distribution towards profits leads to a slowdown in accumulation. Thereafter, investment and consumption expenditures decline further, due to the multiplier effects, triggering the economic downturn.

**Figure 3.** Government spending contraction-induced recession



This change in the capitalists’ stance against government intervention is interpreted as their political endeavour to maintain the current institutional setting, i.e., the current balance of power. This has been identified as one of the main objectives of firms’ politics (e.g. Hall 1986; Fligstein 2001; Hall and Thelen 2009; Jullien and Smith 2011). The main contribution of this paper is that it assigned the role of the driver of an endogenous PBC to this particular behavioural assumption. Empirically, the idea of a government spending-driven cycle is not irrelevant, for instance, it is consistent with the US experience over the period 1970-2001. According to Sherman (2015, pp. 116-118), public spending induced the business cycle

upswings during that era, with government expenditure peaking before output. This is similar to the Kaleckian political business cycle described above.

## **COMPARATIVE POLITICAL ECONOMY, ENDOGENOUS CRISES, AND POWER FROM A GROWTH MODEL PERSPECTIVE**

Introducing the government sector, following Kalecki (1943), into the neo-Kaleckian demand-driven model has important implications for the growth model perspective in comparative political economy. Baccaro and Pontusson (2016) challenge the relevance of the dominant paradigm in comparative political economy, i.e., the *Varieties of Capitalism* approach (Hall and Soskice 2001), pinpointing that it overlooks the role of income distribution. Instead, they arguably claim that cross-country discrepancies can be better understood from a growth model perspective, i.e., through the analysis of the relative effects of changes in income distribution on the components of aggregate demand, building on the growth model of Bhaduri and Marglin (1990). However, an important shortcoming is that they do not consider explicitly the role of politics and government spending – as the authors themselves note.<sup>12</sup> Accordingly, Baccaro and Pontusson (2016) do not discuss how income distribution affects class struggle, fiscal policy, and political instability within the growth model approach. We addressed this issue by explicitly introducing the interaction between class conflict and government intervention into the growth model framework. Our perspective offers important insights into endogenous crises, power, and political instability.

In profit-led demand regimes, where investment is more sensitive than consumption to changes in income distribution, rising social and economic inequality leads to economic efficiency, but through a socially unsustainable growth model. Hence, the prerequisite for economic growth in profit-led economies creates the conditions for a social crisis. Contrariwise, in wage-led demand regimes decreasing social and economic inequality gives rise to an economically stable growth model. However, as outlined in the previous sections, prolonged economic stability and economic equality increase capitalists' political uncertainty, thus, from their point of view, it is politically unsustainable. This perspective highlights that a social democratic, pro-labour agenda may face opposition in both regimes but for different reasons. In profit-led economies, squeezing wages engender both economic efficiency and stronger power for the capitalist class. In wage-led economies, there is a trade-off between economic efficiency and power, depending on the phase of the cycle.

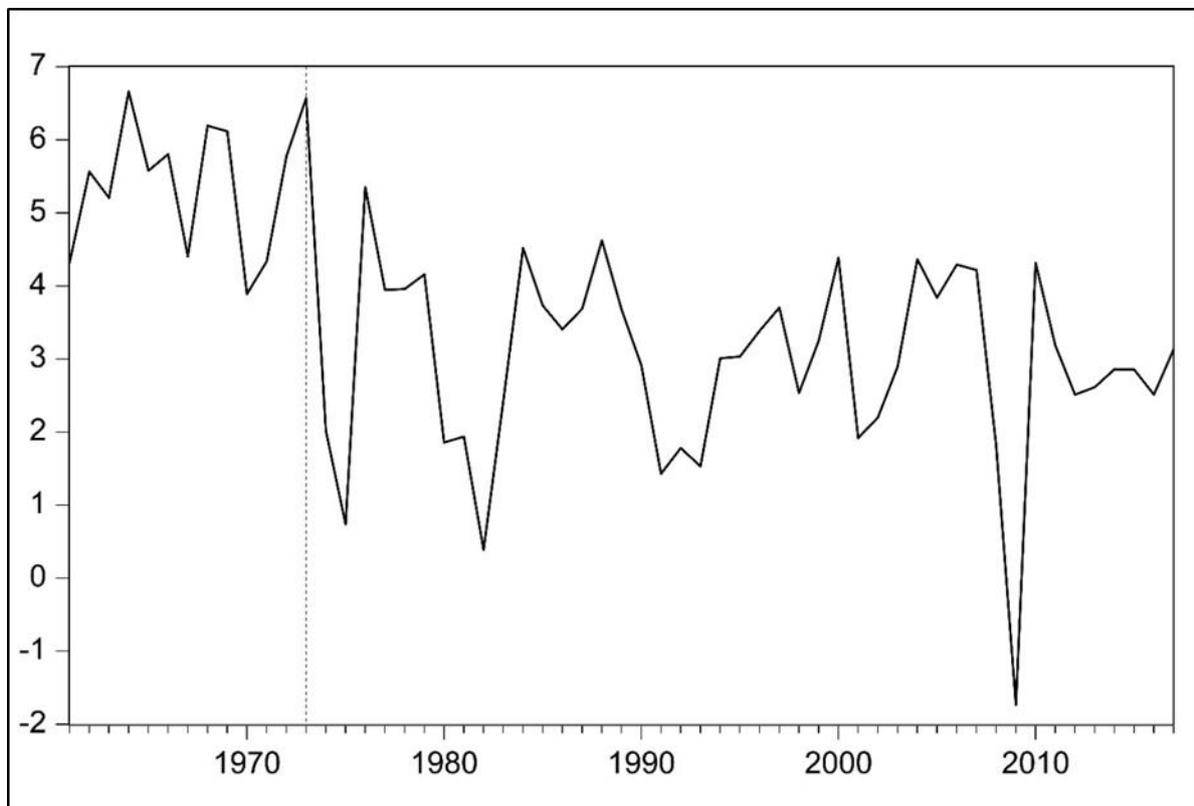
Baccaro and Pontusson (2016) in their empirical discussion argue that the transition from Fordism to neoliberalism was a transformation of demand regimes from wage-led to profit-led (private-investment-driven). However, this argument does not find empirical support. The majority of econometric studies on demand regimes show that demand has been wage-led in most economies during the Fordist regime as well as in neoliberalism (e.g. Stockhammer and Stehrer 2011; Onaran and Galanis 2014; Stockhammer et al. 2018). Karabarbounis and Neiman (2014, p. 70) report evidence that the wage share is declining since the mid-1970s, i.e., since

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<sup>12</sup> In a more recent paper, Baccaro and Pontusson (2018) discuss politics to some extent but with a focus on partisan politics (Hibbs, 1977) rather than following Kalecki (1943).

the rise of neoliberalism, on a global scale.<sup>13</sup> If the neoliberal regime has been profit-led, then the decreasing wage share would have resulted in higher growth. Yet, the global growth rate appears to have a declining trend since 1973 (see Figure 4). According to our model and given the empirical results of the demand regimes literature, the 1970s crisis was not a purely economic crisis, but rather a political one. As demand has been wage-led, our thesis is that the 1970s crisis was the outcome of the transition from the Fordist pro-labour policy regime to the neoliberal pro-capital regime in a wage-led environment. For instance, evidence for such a politically-motivated policy shift during that period in the USA is provided by Akard (1992). Also, Glyn and Sutcliffe (1972, pp. 172-188) report a pro-capital policy shift in the UK in the late 1960s - early 1970s, arguing that it was the capitalist class' response to workers' growing political power during the golden age. In this regard, we argue that neoliberalism can be seen as the downward phase of a Kaleckian PBC whose upward phase was the Fordist era.

**Figure 4.** Global growth rate (%), 1960-2017 (Source: World Bank)



## CONCLUSIONS

During the past four decades, political business cycle models have grown significantly (Dubois 2016), building on the contributions of Nordhaus (1975) and Hibbs (1977), rather than on Kalecki's (1943) original work. Such models do depart from the purely economic nature of most formal models by including the impact of politics on macroeconomic policy, but they

<sup>13</sup> The authors report that this also holds at the individual country level over the same period, providing evidence for the USA, China, Japan, and Germany (Karabarbounis and Neiman, 2014, p. 71).

still treat the political system as exogenous. More precisely, the neoclassical PBC models generate cycles because of two exogenous factors: (1) The timing of elections, which encourages the government to enhance its prospects of re-election through fiscal expansion, and (2) The ideology of the ruling political party. In contrast, as argued in this paper, *Kalecki perceived PBCs as endogenous cycles driven by the ruling class' varying resistance against government intervention, which in turn depends on the bidirectional feedback between the state of the macroeconomy and the political balance of power between workers and capitalists.* Recently, the endogenous nature of Kalecki's PBC has been acknowledged by political economists coming from economic sociology and global political economy (Streeck 2011; Blyth and Matthijs 2017), but, until now, none have scrutinized the precise channels through which this cycle operates or provided a formal model.

The main contributions of this paper are as follows. It provides a precise explanation of how Kalecki's PBC works, demonstrates why it is fundamentally different from the neoclassical PBC models and formalizes it in the context of a neo-Kaleckian demand-driven growth model. The boom phase of the cycle is triggered by the capitalists' decreasing opposition to fiscal expansion, as wage stagnation in a wage-led economy leads to a slowdown in accumulation, increasing their economic uncertainty. The downturn of the cycle is induced by the ruling class' rising opposition against government spending, which increases the workers' political power at the peak of the cycle and by extension, political uncertainty for the capitalist class. In other words, capitalists become 'boom tired' for political rather than economic reasons. The central mechanism is that capitalists have a disproportionate power over government policy through lobbying and Super Political Action Committees during all phases of the business cycle. Thus, business cycles emerge because of the capitalists' attempt to strike a balance between economic uncertainty – during the downturn phase – and political uncertainty – during the boom-peak phases – through the manipulation of fiscal policy in order to preserve the pro-capital institutional setting.

We argue that future macro models must build on the state-economy embeddedness hypothesis and account for endogenous political factors that can affect macroeconomic performance and vice versa. Further, possible extensions of our model include the incorporation of central banks' monetary policy rule/s and the relationship between Kalecki's PBC and the rise of populism and the far-right.

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